H. R. 1258

To amend the Trust Indenture Act of 1939 to require that indentures prohibit corporate acquisitions or reorganizations unless the successor corporation assumes the responsibility to make payments under the indenture.

IN THE HOUSE OF REPRESENTATIVES

MARCH 9, 1993

Mr. Kleczka introduced the following bill; which was referred to the Committee on Energy and Commerce

A BILL

To amend the Trust Indenture Act of 1939 to require that indentures prohibit corporate acquisitions or reorganizations unless the successor corporation assumes the responsibility to make payments under the indenture.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 **SECTION 1. FINDINGS.**
- 4 The Congress finds that—
- 5 (1) interstate public offerings of debt securities
- 6 by corporations and other entities that are registered
- 7 under Federal securities laws are required to be cov-

- ered by a trust indenture meeting the requirements of the Trust Indenture Act of 1939 ("1939 Act");
 - (2) a trust indenture is a contractual agreement between the issuer of the debt securities and a financial institution as trustee for the benefit and protection of public debtholders;
 - (3) a trust indenture under the 1939 Act sets forth certain responsibilities and rights of the issuer and the trustee, including the obligation of the issuer to make payment of interest and principal on the debt securities to debtholders, and it sets forth events of default which can trigger actions by the trustee on behalf of the debtholders to have the default cured or to otherwise obtain payment for debtholders;
 - (4) the 1939 Act does not, however, contain provisions that would require a successor corporation to the issuer resulting from a merger, consolidation, sale of substantially all of its assets, share exchange or other transaction having substantially equivalent effect, to assume payment responsibility for the predecessor/issuer's debt securities;
 - (5) sample trust indenture provisions set forth in sections 801 and 802 of the American Bar Foundation's Model Debenture Indenture Provisions

- ("ABF Model Indenture", approved and adopted in 1967) for registered public offerings of debt securities attempt to deal with the "successor responsibility for payment" situation, but fail to specifically cover "share exchanges" (which are types of corporate reorganization transactions developed subsequent to 1967) or "equivalent effect" transactions;
 - (6) issuers of debt securities are not currently required to include in their trust indentures any section dealing with the "successor liability for payment" situation, inasmuch as inclusion of the ABF Model Indenture provisions on that subject, in whole or in part, is voluntary by the issuer;
 - (7) certain issuers of debt securities to the public in registered offerings have engaged in share exchange transactions (that are substantially equivalent to mergers), with successor corporations, where such issuers have sought to avoid successor payment responsibility on the debt securities on the premise that the language of their trust indenture provisions regarding successor payment responsibility does not specifically cover share exchanges nor state that such sections would be applicable to any other transactions having effects substantially equivalent to a

1 merger, combination, or sale of substantially all the 2 issuer's assets; and

(8) it is appropriate and necessary for the protection of public purchasers of debt securities in publicly registered offerings under the Federal securities laws that trust indentures relating to such debt securities be required under the 1939 Act to have successor payment responsibility provisions, and that such provisions be drafted with language that is both complete and flexible in order to assure that a successor to an issuer of debt securities resulting from a merger or equivalent transaction cannot avoid payment responsibility that would disastrously injure public debtholders.

15 SEC. 2. AMENDMENT TO THE TRUST INDENTURE ACT OF

- 16 **1939**.
- 17 The Trust Indenture Act of 1939 is amended by add-
- 18 ing after section 328 (15 U.S.C. 77bbbb) the following
- 19 new section:

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- 20 "MERGER, CONSOLIDATION, CONVEYANCE, OR TRANSFER.
- 21 "Sec. 329. (a) Conditions on Transaction.—An
- 22 issuer of any security subject to this title shall not consoli-
- 23 date with or merge into any other corporation or convey
- 24 or transfer its properties and assets substantially as an
- 25 entirety to any person, or engage in any equity or share
- 26 exchange transaction with any other person or with the

- 1 security holders of any other person which results in a
- 2 reduction of the assets available to the issuer, or engage
- 3 in any other transaction having a substantially equivalent
- 4 effect, unless—

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- "(1) the corporation formed by such consolidation or into which the issuer is merged or the person which acquires by conveyance or transfer the properties and assets of the issuer substantially as an entirety, or the person which acquires the shares of the issuer or whose equity holders acquire such shares, in a transaction which results in a reduction of the assets available to the issuer, shall be a corporation organized and existing under the laws of the United States of America or any State or the District of Columbia, and shall expressly assume, by an indenture supplemental hereto, executed and delivered to the trustee, in form satisfactory to the trustee, the due and punctual payment of the principal of (and premium, if any) and interest on all the securities and the performance of every covenant of the indenture on the part of the issuer to be performed or observed:
 - "(2) immediately after giving effect to such transition, no event of default, and no event which, after notice or lapse of time, or both, would become

- an event of default, shall have happened and be continuing; and
- 3 "(3) the issuer has delivered to the trustee an
 4 officers' certificate and an opinion of counsel each
 5 stating that such consolidation, merger, conveyance,
 6 transfer, equity or share exchange transaction, or
 7 transaction having a substantially equivalent effect,
 8 and such supplemental indenture comply with this
 9 article and that all conditions precedent herein pro10 vided for relating to such transaction have been
 11 complied with.
- 11 complied with. "(b) RIGHTS AND OBLIGATIONS UNDER INDENTURE 12 OF SUCCESSOR CORPORATION.—Upon any consolidation or merger, or any conveyance or transfer of the properties and assets of the issuer substantially as an entirety, or equity or share exchange transaction described in subsection (a), or any transaction having a substantially equivalent effect, in accordance with subsection (a), the person subject to subsection (a)(1) shall succeed to, and be substituted for, and may exercise every right and power of, the issuer under the indenture with the same effect as if such successor corporation had been named as the issuer: *Provided, however*, That no such consolidation, merger, conveyance, transfer, or equity or share exchange or other transaction shall have the effect of releasing the

- 1 issuer, or any successor corporation which shall have be-
- 2 come a successor by operation of this section from its li-
- 3 ability as obligor and maker on any of the securities.".

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